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NC 25146

TOR:261350Z AUG 77

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FM SECSTATE WASHDC

TO ALL NATO CAPITALS IMMEDIATE

RUEHBAZ/AMEMBASSY WELLINGTON 0000

RUEHBAC/AMEMBASSY CANBERRA 0000

RUKORE/AMEMBASSY SEOUL 0000

RUFHNA/USMISSION NATO 0000

RUMJMA/AMEMBASSY MANILA 0000

RUKOBT/AMEMBASSY JAKARTA 0000

RUMTBK/AMEMBASSY BANGKOK 0000

RUKOQS/AMEMBASSY SINGAPORE 0000

RUMJKL/AMEMBASSY KUALA LUMPUR 0000

INFO RUMJPG/USLO PEKING IMMEDIATE 0000

RUMJDH/AMCONSUL HONG KONG 0000

RUEHTP/AMEMBASSY TAIPEI 0000

RUEHKO/AMEMBASSY TOKYO 0000

RUEHMO/AMEMBASSY MOSCOW 0000

RUEHCR/CINCPAC

BT

S E C R E T STATE 198748

EXDIS, CINCPAC FOR POLAD - HANDLE AS SPECAT EXCLUSIVE

E.O. 11652:GDS

TAGS:PFOR, CH, TW

SUBJECT: SECRETARY'S PEKING VISIT: BRIEFING FOR ALLIES

1. THIS MESSAGE PROVIDES GUIDANCE FOR ORAL BRIEFING OF
HOST GOVERNMENTS AT APPROPRIATELY HIGH LEVEL. INFO SHOULD
BE PRESENTED ON CLOSE HOLD BASIS. (US NATO SHOULD OFFER
PARALLEL ORAL BRIEFING TO POLITICAL COMMITTEE ON

AUGUST 23, NOTING THAT WE ARE ALSO BRIEFING IN CAPITALS).

2. WE WISH TO PLACE VISIT IN PERSPECTIVE, AVOIDING EX-
AGGERATED EXPECTATIONS OF DRAMATIC ACCOMPLISHMENTS YET
HIGHLIGHTING THE SIGNIFICANCE OF THIS FIRST AUTHORITATIVE
MEETING BETWEEN CARTER ADMINISTRATION AND PRC LEADERSHIP.
POST SHOULD DRAW UPON FOLLOWING POINTS AS APPROPRIATE:

-- AS FIRST HIGH-LEVEL CONTACT BETWEEN CARTER ADMINISTRA-
TION AND PRC LEADERSHIP, SECRETARY'S TRIP IS SIGNIFICANT
BOTH SUBSTANTIVELY AND SYMBOLICALLY, AND OF GREAT IM-
PORTANCE TO THE US.

-- IT SHOULD BE PERCEIVED IN CONTEXT OF ADMINISTRATION'S
OTHER HIGH-LEVEL CONSULTATIONS SINCE JANUARY WITH NATO

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ALLIES, JAPANESE AND OTHERS, CARRIED OUT BY PRESIDENT CARTER, VICE PRESIDENT AND THE SECRETARY.

-- A MAJOR PURPOSE OF VISIT WILL BE TO REVIEW WITH PRC LEADERSHIP AT AN AUTHORITATIVE LEVEL OUR GLOBAL STRATEGIC POLICIES. AGENDA WILL COVER OBVIOUS ISSUES -- RELATIONS WITH USSR (INCLUDING SALT), WESTERN EUROPE, MIDDLE EAST, AFRICA, JAPAN, KOREA, SOUTHEAST ASIA, WORLD ECONOMY, NORTH-SOUTH RELATIONS AND OTHERS. WE WILL STRESS THE PRIMARY IMPORTANCE WE PLACE ON RELATIONS WITH OUR ALLIES. -- WE WILL PRESENT US VIEWS OBJECTIVELY WITHOUT ANY EFFORT TO GLOSS OVER DIFFERENCES, EXPECTING, HOWEVER, THAT OUR VIEWS WILL CORRESPOND ON A NUMBER OF IMPORTANT ISSUES.

-- WE WILL APPROACH THESE GLOBAL ISSUES IN THE SPIRIT OF THE PRESIDENT'S NOTRE DAME SPEECH: QUOTE WE SEE THE US-CHINESE RELATIONSHIP AS A CENTRAL ELEMENT IN OUR GLOBAL POLICY, AND THE CHINESE AS A KEY FORCE FOR GLOBAL PEACE. WE WISH TO COOPERATE CLOSELY WITH THE CREATIVE CHINESE PEOPLE ON THE PROBLEMS THAT CONFRONT ALL MANKIND. UNQUOTE

-- THE SECOND PURPOSE OF THE VISIT IS TO DISCUSS BILATERAL RELATIONS, INCLUDING NOT ONLY THE MAJOR ISSUE OF NORMALIZATION BUT ALSO OTHER ASPECTS OF OUR CONTINUING RELATIONSHIPS SUCH AS TRADE AND CULTURAL EXCHANGE.

-- THE ADMINISTRATION IS DEEPLY COMMITTED TO THE GOAL OF NORMALIZATION, WHILE THE PRESIDENT HAS MADE NO FINAL DECISION ON THE DELICATE ISSUES SURROUNDING NORMALIZATION, HE HAS AUTHORIZED THE SECRETARY TO ENGAGE IN A SERIOUS EXPLORATION OF THE QUESTION.

-- WE DO NOT EXPECT TO CONCLUDE ANY NORMALIZATION AGREEMENT, BUT THE VISIT COULD BEGIN A PROCESS THAT WOULD RESULT IN FULL NORMALIZATION.

-- NORMALIZATION WOULD OF COURSE INVOLVE ADJUSTMENTS IN OUR RELATIONS WITH TAIWAN. HOW TO MAKE THESE ADJUSTMENTS WITHOUT JEOPARDIZING THE CONTINUATION OF OUR VITAL PRACTICAL RELATIONS WITH TAIWAN IS THE HEART OF THE PROBLEM. THE NATURE OF OUR FORMAL AND INFORMAL RELATIONSHIPS WITH TAIWAN MAKES THE SEARCH FOR A SOLUTION MORE COMPLEX FOR THE US THAN FOR ANY OTHER COUNTRY.

-- IN EXPLORING THIS ISSUE IN PEKING, THE SECRETARY WILL BE GUIDED BY THE PRINCIPLES OF THE SHANGHAI COMMUNI-

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QUE, INCLUDING THE ACKNOWLEDGEMENT OF THE VIEW THAT THERE IS BUT ONE CHINA AND THE IMPORTANCE THAT THE US PLACES ON A PEACEFUL SETTLEMENT OF THE TAIWAN QUESTION BY THE CHINESE THEMSELVES.

-- THE ISSUES INVOLVED IN NORMALIZATION ARE COMPLEX, AS THE SECRETARY STATED IN HIS JUNE 29 SPEECH, QUOTE MUTUAL AND RECIPROCAL EFFORTS UNQUOTE ARE ESSENTIAL. WE RECOGNIZE THAT PROGRESS MAY NOT BE EASY OR IMMEDIATELY EVIDENT.

3. YOU SHOULD NOT GO BEYOND THIS GUIDANCE OR SPECULATE ABOUT RESULTS OF TRIP. PLEASE REPORT ANY SIGNIFICANT REACTION TO DEPARTMENT, INFO PEKING.

4. FOR TOKYO: SEE STATE 192487 (NOTAL).

5. FOR ASEAN CAPITALS: YOU SHOULD NOT INITIATE REPRESENTATION BUT IF ASKED BY GOVERNMENT YOU MAY DRAW ON ABOVE. VANCE

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